

Message Text

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15

ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 IO-12 ADP-00 AEC-11 CIAE-00

INR-10 L-03 NSAE-00 NSC-10 RSC-01 SCI-06 GAC-01

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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3193

INFO AMEMBASSY BONN

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS

USMISSION IAEA VIENNA

USDEL SALT TWO

C O N F I D E N T I A L TOKYO 4691

E. O. 11652: GDS

TAGS: PARM IAEA JA

SUBJ: FONMIN OHIRA'S DIET REMARKS ON NPT AND NPT SAFEGUARDS

SUMMARY: IN RESPONSE TO QUESTIONS IN DIET HEARINGS CONCERNING NPT AND NPT SAFEGUARDS, FONMIN OHIRA REITERATED THAT GOJ INTENDS TO CONTINUE QTE PRELIMINARY NEGOTIATIONS UNQTE WITH IAEA ON JAPAN'S NPT SAFEGUARDS AGREEMENT QTE AS QUICKLY AS POSSIBLE UNQTE, BUT ADDED THT IT MAY REQUIRE SOME TIME TO REACH AN AGREEMENT WHICH ASSURES QTE PRACTICAL EQUALITY UNQTE FOR JAPAN IN PEACEFUL USES OF ATOMIC ENERGY. WHILE OHIRA ELLIPTICALLY REFERRED TO CERTAIN QTE UNSATISFACTORY UNQTE DEVELOPMENTS WITH RESPECT TO GUARANTEES FOR SECURITY OF NON- NUCLEAR WEAPON STATES, OHIRA STATED VIEW THAT IF SATISFACTORY NPT SAFEGUARD AGREEMENT OBTAINED, THERE WOULD BE NO QTE MAJOR UNQTE OBSTACLE TO JAPANESE RATIFICATION OF NPT. OHIRA'S STRESS ON NEED TO OBTAIN APPROVAL OF LDP IS INDICATION OF HIS AWARENESS THAT FURTHER EFFORTS WILL BE NECESSARY TO OBTAIN LDP'S SUPPORT FOR

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DIET RATIFICATION. END SUMMARY.

1. BEGIN UNCLASSIFIED: FONMIN OHIRA AND FONOFF UN BUREAU DIRGEN KAGEI RESPONDED TO QUESTIONS ON NPT POSED BY JSP DIET-MAN MOTOJIRO MORI AT UPPER HOUSE FOREIGN AFFAIRS COMMITTEE APRIL 12. FOLLOWING EXCERPTS OF OHIRA' S REMARKDS ARE TAKEN FROM VERBATIM TRANSCRIPT OF TESTIMONY RECEIVED FROM FONOFF. EMBASSY TRANSLATION OF FULL TEXT WILL BE SUBMITTED BY POUCH IN NEAR FUTURE.

2. MORI REFERRED TO SIGNING OF EURATOM- IAEA NPT SAFEGUARDS AGREEMENT AND ASKED ABOUT GOJ' S PLANS FOR NEGOTIATIONS WITH IAEA. AT OHIRA' S REQUEST, KAGEI RESPONDED, MAKING FOLLOWING POINTS: GOJ WISHES TO OBTAIN QTE PRACTICAL EQUALITY UNQTE IN COMPARISON WITH EUROPEAN COUNTRIES IN PEACEFUL USES OF ATOMIC ENERGY. QTE PRELIMINARY NEGOTIATIONS UNQTE WITH IAEA HAVE BEEN UNDER WAY QTE SINCE JUNE 1972 UNQTE. THESE PRELIMINARY NEGOTIATIONS ARE EXTREMELY COMPLICATED AND WILL REQUIRE CONSIDERABLE TIME. WHEN MORI PRESSED FOR ESTIMATE OF WHEN PRELIMINARY NEGOTIATIONS WOULD BE CONCLUDED, KAGEI SAID THAT GOJ INTENDS TO PROCEED QTE AS QUICKLY AS POSSIBLE UNQTE AND THAT GOJ HAS QTE NO REASON TO DELAY UNQTE BUT THAT IT IMPOSSIBLE PREDICT NOW WHEN NEGOTIATIONS WILL BE CONCLUDED. MORI THEN STATED HIS BELIEF THAT JAPAN SHOULD RATIFY NPT AND ASKED OHIRA FOR HIS VIEWS ON RATIFICATION. OHIRA REPLIED QTE IF GOJ, IN PURSUING PRELIMINARY NEGOTIATIONS, STRENGTHENS ITS INTENTION TO SECURE PRACTICAL EQUALITY, THEN THERE IS NO REASON TO DELAY IT (RATIFICATION). I BELIEVE THAT WE MUST FIRST ACCELERATE THE ADJUSTMENT (OF VIEWS) WITH GOVERNING (LDP) PARTY UNQTE.

3. MORI PRODDER FURTHER ON SECURITY ASPECTS OF NPT. HE SAID THAT SOME ARGUE THAT BECUASE UNIVERSAL DISARMAMENT HAS NOT BEEN ACHIEVED, OR THAT BECAUSE THERE ARE NO GUARANTEES OF NON- USE OF NUCLEAR WEAPONS, JAPAN SHOULD NOT PROCEED TO RATIFY NPT EVEN IF SATISFACTORY SAFEGUARDS AGREEMENT OBTAINED. IN RESPONSE TO REQUEST FOR HIS VIEWS, OHIRA STATED QTE IF WE GO BACK TO THE GOVERNMENT STATEMENT MADE AT THE TIME THIS TREATY WAS SIGNED IN FEBRUARY 1970, THE FIRST POINT WAS PROGRESS IN DISARMAMENT NEGOTIATIONS . ON THIS POINT, AS I HAVE STATED EARLIER, THERE HAS BEEN SUBSEQUENTLY RELATIVELY SMOOTH PROGRESS. ON POINT TWO - GUARANTEEING THE SECURITY OF NON- NUCLEAR WEAPON
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STATES - THE THREE POWERS, US, UK AND USSR MADE DECLARATIONS

IN 1968 OF WHICH THE UN SECURITY COUNCIL HAS TAKEN NOTE. IN ADDITION TO THIS, THERE IS ALSO THE SITUATION WHERE OVERALL DETERRENCE HAS MOVED AHEAD ON A VAST GLOBAL SCALE. ACCORDINGLY, ON THIS QUESTION... THE SUBSEQUENT DEVELOPMENT OF THE SITUATION... IT IS OUR JUDGMENT THAT, WHEN IT COMES TO RATIFYING THIS TREATY, THERE HAS ALSO EMERGED SOME CONDITIONS WHICH ARE UNSATISFACTORY. AS THE BUREAU DIRECTOR HAS JUST EXPLAINED, IF WE ARE ABLE TO REALIZE MEASURES THAT WOULD TAKE CARE OF THE THIRD POINT - NAMELY, TO ENSURE PRACTICAL EQUALITY REGARDING THE PEACEFUL USE OF ATOMIC ENERGY - THEN, IN MY VIEW AND THE GOVERNMENT'S VIEW, THERE SHOULD BE NO MAJOR OBSTACLE TO RATIFICATION OF THIS TREATY. ACCORDINGLY, I THINK THAT IT IS NECESSARY FROM HERE ON TO GRADUALLY OBTAIN THE UNDERSTANDING (AND APPROVAL) OF EACH OF THE QUARTERS CONCERNED INCLUDING FIRST OF ALL THE GOVERNING (LDP) PARTY. END UNCLASSIFIED.

4. COMMENT: THESE ARE GOJ'S FIRST ON- THE- RECORD COMMENTS ABOUT NPT SINCE TANAKA ADMINISTRATION ASSUMED OFFICE. OHIRA HAS REITERATED LONGSTANDING GOJ POSITION THAT NEXT ORDER OF BUSINESS FOR JAPAN ON NPT ISSUE IS NEGOTIATION OF SAFEGUARDS AGREEMENT AND INDICATED LINE GOJ WILL TAKE PUBLICLY ON SAFEGUARDS, THAT IS THAT GOJ IS SEEKING (AND WILL BE SATISFIED WITH) QTE PRACTICAL EQUALITY UNQTE WITH EUROPEAN COUNTRIES. WHILE OHIRA STATED THAT IF SATISFACTORY SAFEGUARDS AGREEMENT OBTAINED, THERE WOULD BE NO QTE MAJOR UNQTE OBSTACLE TO RATIFICATION, HIS REFERENCES TO LDP INDICATE THAT GOJ RECOGNIZES THAT REAL EFFORT WILL HAVE TO BE MADE TO OBTAIN PARTY SUPPORT FOR DIET RATIFICATION. ELLIPTICAL PHRASEOLOGY OHIRA USED IN REFERRING TO GUARANTEES FOR SECURITY OF NON- NUCLEAR WEAPONS STATES REFLECTS SENSITIVITY OF NUCLEAR ISSUES IN JAPAN AND PROBABLY INDICATES THAT THIS ISSUE WILL BE A CONCERN OF GOVERNMENT AND LDP EVEN AFTER SAFEGUARDS AGREEMENT NEGOTIATED.

5. ASSESSMENT REQUESTED IN STATE 069815 WILL BE SUBJECT OF SEPTEL.
INGERSOLL

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